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DATE	3-12-	-09	
REF (UD)			

Paula Bacon Former Mayor, City of Kaufman Kaufman, TX 75142

March 10, 2009

To the Honorable Lawmakers of Montana:

You will soon be asked to vote on H.B. 418, legislation regarding the commercial slaughter of American horses. No doubt you have heard from lobbyists and organizations who want you to support the practice and bringing it to Montana, but before you do, you should ask yourself why the residents of Texas and Illinois worked so hard to rid their states of their horse slaughter plants. The answer may surprise you.

As a mayor who lived with this plague in her town for many years, who knows what the horse slaughter industry really is and what it does to a community, please allow me to tell you what we experienced. The industry caused significant and long-term hardship to my community which was home to Dallas Crown, one of the last three horse slaughter plants in the United States.

All three plants were foreign-owned, and since the market for horsemeat is entirely foreign, the industry will always be dominated by these foreign interests. The corporations involved in this industry have consistently proven themselves to be the worst possible corporate citizens.

The Dallas Crown horse slaughtering facility had been in operation in Kaufman since the late 70's and from the beginning had caused problems both economically and environmentally. I have listed some of the specific issues below.

I will gladly provide you with detailed reports from my former City Manager, Police Chief, and Public Works Director regarding odor and wastewater effluence violations at the Dallas Crown horse slaughter plant in the City of Kaufman. The reports reference "decaying meat [which] provides a foul odor and is an attraction for vermin and carrion," containers conveyed "uncovered and leaking liquids," there are "significant foul odors during the daily monitoring of the area," and "Dallas Crown continually neglects to perform within the standards required of them."

Therefore, in August of 2005, our City Council decided by unanimous decision to send the Dallas Crown issue to the Board of Adjustments for termination of their non-conforming use status. In March of 2006, the Board of Adjustments voted to order Dallas Crown closed, but the plant was able to tie the enforcement up in the courts until they were finally closed under state law in February of 2007.

Dallas Crown repeatedly described itself as a "good corporate citizen." I will be straightforward in asserting that they are the very antithesis of such.

- Dallas Crown had a very long history of violations to their industrial waste permit, 'loading' the capacity of the wastewater treatment plant.
- Despite requirement by city ordinance, court order and city permit agreement,
 Dallas Crown denied the City access to their property for wastewater testing beginning October 1, 2004 until July 6, 2005.
- In 2004 City staff reported that a \$6 million upgrade to our wastewater treatment plant would be required even though population growth did not warrant such an expansion, and the plant was planned and financed to last through 2015.
- Odor problems resulting from the outside storage of offal and hides over several days persisted not only in the traditionally African-American neighborhood known as "Boggy Bottom", but at the nearby Presbyterian Hospital, the daycare center, and surrounding areas.
- Transport of offal and fresh hides on City and state thoroughfares was conducted in leaking containers without covers.
- City documents reveal an extended history of efforts to have Dallas Crown address various environmental issues. Reports include descriptive language such as "blood flowing east and west in the ditches from your plant," "It has been over 45 days [it had been 59 days] and no apparent cleanup has occurred," "Your system has not improved and subsequently it has gotten a lot worse," "Words cannot express the seriousness" of recent violations and the "adverse effects on the wastewater treatment plant," and "Please be sure trailers are secured before leaving your premises to prevent spills," noting also "bones and blood laying in front of the facility," problems with bones and parts in neighboring yards and the attraction of "dogs and other animals."
- In response to 29 citations for wastewater violations, each accompanied by a
 potential fine of \$2,000, Dallas Crown requested 29 separate jury trials,
 potentially causing yet another economic strain to the City's budget.
- Dallas Crown took 11 months to submit a mandatory "sludge control plan" to assist efficient emergency operation of the wastewater treatment system though City staff requested it orally and in writing many times.
- The City Manager advised me that the City would have to spend \$70,000 in legal fees because of Dallas Crown problems, which was the entire legal budget for the fiscal year.
- Dallas Crown paid property taxes that were less than half of what the City spent in one month on legal fees directly related to Dallas Crown violations.
- Generally, Dallas Crown had the economic ability to prevail, to exceed the constraints of the City's budget.

Dallas Crown had a negative effect on the development of surrounding properties, and a horse slaughter plant was a stigma to the development of our city generally. I have since learned that these problems were mirrored at the other two plants. Fort Worth's Beltex horse slaughter plant also violated Ft. Worth's wastewater regulations several times, clogged sewer lines, and both spilled and pumped blood into a nearby creek (San Antonio Current, June 19, 2003). Texas State Rep. Lon Burnam, D-Fort Worth, whose district includes Beltex, and Rep. Toby Goodman, R-Arlington, fought hard against legislation that would have legalized horse slaughter in Texas in 2003.

The horse slaughter plant in DeKalb, IL had a similar pattern. It was destroyed by fire in 2002, and rebuilt in 2004. The plant was charged and fined by the DeKalb Sanitary District almost every month from the reopening until its closing in 2007 under a new state law for consistently exceeding wastewater discharge parameters. I can provide you with the documentation of those violations. Like Dallas Crown, Cavel refused to pay their fines for years.

During this time, I learned that an estimated \$5 million in Federal funding was being spent annually to support three foreign-owned horse slaughter plants. And when Dallas Crown tax records were exposed in the City's legal struggle, we found that they had paid only \$5 in federal taxes on a gross income of over \$12,000,000.

Moreover, I have learned that the parent company of Cavel has since moved its operations to Canada where they have apparently become even more blatant, dumping huge untreated piles of entrails onto open ground and even using a tanker truck to discharge blood and refuse into a local river.

I have mentioned only the pollution issue, but this is but one negative aspect of horse slaughter. I have subsequently learned of a USDA document covering 11 months of 2005 and containing a staggering 900 pages of graphic photos that show the brutality the horses were subject at the plant in my city and in Fort Worth. Behind the privacy fences of these plants, were quite grim violations of federal and state regulations, from mares birthing foals to horses with eyes dangling from their sockets and legs ripped from their bodies.

The more I learn about horse slaughter, the more certain I am: There is no justification for horse slaughter in this country.

It is accurate to say that my city was little more than a door mat, a door mat for a foreign-owned business that drained our resources, thwarted economic development and stigmatized our community. Bringing horse slaughter to Montana would be a profound economic and environmental error in judgment, a stigma to the abiding grandeur of Montana, and something you would be forced to suffer for years to come.

Best_regards,

Former Mayor Paula Bacon

Kaufman, TX

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10	Other income (see	page 9 of instruct	ions-attach sched	lule)			10	52541	•
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g 17	Taxes and licenses						17	8677	
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DALLAS CROWN ANALYSIS SUMMARY JANUARY 1, 2004 THRU CURRENT

Date Collected	Account/Sample Collected	Ammonia as Nitrogen	COD	СВОР	BOD	BODS	O TSS G	Oil & Grease p	pH	Correspondence to Dallas Crown	Correspondence from Dallas Crown	Citation Issued	Citation Paid
1/1/2004	253/Effluent Composite	81			2000		850	7	7.1 @ 19C				
1/6/2004	253/Effluent Composite	92			860		450	9	6.6 @14C				
1/6/2004	13/DC Plant Discharge Grab Monthly				710		160	8.5 6	6.6 @14C				
1/13/2004	253/Effluent Composite	62			1800		720	7	7.2 @18C				
1/9/2004	253/Effluent Composite	41			640		390	9	6.7 @16C				
1/20/2004	253/Effluent Composite	64			2000		900	7	7.2 @14C				
1/23/2004	253/Effluent Composite	49			2700		450	7	7.4 @14C			YES (1)	\$ 1,000.00
1/30/2004	253/Effluent Composite	15			740		400	7	7.5 @13C				
2/3/2004	253/Effluent Composite	37			2600		1600	7	7.3 @15C			YES (1)	\$ 1,000.00
2/3/2004	13/DC Plant Discharge Grab Monthly				750		170	19 7	7.3 @15C				
2/6/2004	253/Effluent Composite	74			2600		068	7	7.4 @13C			YES (1)	\$ 1,000,00
2/10/2004	253/Effluent Composite	58			1700		910	7	7.2 @14C				
2/13/2004	253/Effluent Composite	54			2300		700	7	7.4 @10C			YES (1)	
2/17/2004	253/Effluent Composite	62			3100		999	2	7.4 @16C			YES (1)	\$ 1,000.00
2/24/2004	253/Efflient Composite	79			3000		1300	4	7.1 @15C			YES (1)	\$ 1,000.00
2/27/2004	253/Effluent Composite	78			2300		1400	8	6.9 @18C			YES (1)	\$ 1,000.00
3/2/2004	13/DC Plant Discharge Grab Monthly				930		180	26 6	6.8 @19C				
3/5/2004	25/2/Efficient Composite	64			1400		820		7.1 @20C				
3/9/2004	253/Efficent Composite	130			3300		1200	-	7.0 @20C			YES (1)	\$ 1,000.00
3/10/2004	253/Efficient Composite	46			1300		810	9	6.7 @16C				
3/16/2004	250/Eilldelit Collipsorte	F.4			2600		260	1	7.0 @18C				100
3/40/2004	253/Efficat Composite	120			3000		1000	7	7.1 @210				
1000000000	Occopy Composito	130			1900		310	9	6.5.@18C				
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4/6/2004	13/DC Plant Discharge Grab Monthly				4000	000	4300	0.70	0.0 (0215				
4/6/2004	253/Effluent Composite	140			1500	1900	70	9	6.8 @21C				
4/9/2004	253/Effluent Composite	110			1700	1200	1000	7	7.3 @24C				
4/13/2004	253/Effluent Composite	140			3200	1800	2300	9	6.9 @17C				
4/16/2004	253/Effluent Composite	86	15		1200	066	460		7.1 @21C				
4/20/2004	253/Effluent Composite	170			1600	1300	130	9	6.6 @21C				
4/23/2004	253/Effluent Composite	180			1600	1200	280	'	7.1 @24C				
4/27/2004	253/Effluent Composite	75			1700	1400	230		7.0 @22C				
4/27/2004	13/Plant Effluent Composite Daily	72		1400			190		6.9 @23C				
4/28/2004	13/Plant Effluent Composite Daily	150		2000			430	16.7	7.1 @21C				
4/29/2004	13/Plant Effluent Composite Daily							120 7	7.3 @24C				
4/30/2004	253/Effluent Composite	200			2000	1400	1300	7	7.2 @23C				
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5/1/2004	13/Plant Effluent Composite Daily	230		2800			2000	216	6.7 @17C			YES(2)	\$ 2,000,00
5/4/2004	13/DC Plant Discharge Grab Monthly	^			1100		380	29 6	6.8 @23C				
5/4/2004	253/Effluent Composite	120	1		7300	1400	6300	<u></u>	6 6 @24C				
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5/5/2004	13/Plant Effluent Composite Daily	58	~	310			170	12 6	6.9 @24C				
5/6/2004	13/Plant Effluent Composite Daily	150		910			260	240 7	240 7.1 @24C				
5/7/2004	13/Plant Effluent Composite Daily	100	1	1400			096	9.4	9.4 7.2 @24C				
5/8/2004	13/Plant Effluent Composite Daily	170	1	4900			6700	160 7	7.0 @25C			YES (2)	\$ 2,000.00
5/11/2004	13/Plant Effluent Composite Daily	230		7300			9200	54	54 6.7 @27C			YES (2)	\$ 2,000.00
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DALLAS CROWN ANALYSIS SUMMARY JANUARY 1, 2004 THRU CURRENT

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Ŧ	7.1 @22C	6.8 @20C	5.9 @26C	6.9 @26C	7.0 @27C	6.9 @27C	7.1 @25C	6.1 @27C	140 7.0 @25C	7.0 @26C	6.6.@26C	6.9 @25C	6.6 @32C	6.6 @32C	7.0 @28C	260 6.9 @27C	7 0 @28C	7.2.@26C	7.2 @24C	25 6 9 @25C	6 9 @290	7.0 @27C	73 @ 270	0 (0 4 / 0	7.6 (@290	31 7 4 (028)	100 c a caro	7.7 @310	7.6 @29C	7 4 @28C	7.8.@29C	7.3.@28C	7.5@29C	7.1 @26C	7.0 @28C	7.1 @25C	6.8 @28C	6.8 @29C	7.8 @28C	7.3 @30C	7.2 @30C	6.6 @29C	7.1 @30C	5.9 @30C	7.4 @27C	92 6.3 @32C	7.7 @31C	7.6.@290	6 9 @300	7.4 @ 280	7.8 @310
Oil & Grease	350		390	7.9	120 7	7.7	8.5		140 7	160 7	116	6.4	816	999	7.97	260 6	127	52 7	317	25.6	5.4	200	1100	7 20	/ 67	5 6	200		11/	97 7			55 7	25 7	48 7	79 7	48 6	<6.6	16 7	2 6:3>		61	<5.7	58	63 7	92 6	137		346		6
158	4300	380	6800	94	8500	230	1100	5700	1000	67	330	1800	1200	4200	510	2000	570	880	910	099	400	230	100	OFC.	047	300	7.20	0067	1500	1200	1400	110	2800	710	490	2200	1600	870	470	480 <	64	1400	270<	270	400	150	1700	120	340		400
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Ammonia as Nitrogen	150	180	230	73	370	270	210	300	140	71	140	170	180		150	240	150	120	230	200	100	170	120	35	477	027	25.0	750	nel	200	230	290	270	100	100	120	180	120	86	160		100	150	130	110	180	170	20	38	22	100
Account/Sample Collected	13/Plant Effluent Composite Daily	13/DC Plant Discharge Grab Monthly	13/Plant Effluent Composite Daily	13/Plant Efflight Composite Daily	13/Plant Efficient Composite Daily	12/Dint Call car October Daily	13/Plant Efficat Composite Daily	13/Plant Elliuent Composite Daily	13/Pignt Effluent Composite Daily	3/Plant Efficient Composite Daily	3/Plant Efficient Composite Daily	13/Plant Effluent Composite Dally	13/Plant Effluent Composite Dally	13/Plant Effluent Composite Daily	13/Plant Effluent Composite Daily	13/Plant Effluent Composite Daily	13/DC Plant Discharge Grab Monthly	13/Plant Effluent Composite Daily																																	
Date Collected	5/14/2004	5/15/2004	5/18/2004	5/19/2004	5/20/2004	5/21/2004	5/22/2004	5/25/2004	5/26/2004	5/27/2004	5/28/2004	5/29/2004	6/1/2004	6/1/2004	6/2/2004	6/3/2004	6/4/2004	6/5/2004	6/8/2004	6/9/2004	6/10/2004	6/11/2004	6/12/2004	6/15/2004	6/16/2004	6/17/2004	6/10/2004	6/10/2004	6/00/0004	6/22/2004	5/23/2004	5/24/2004	6/25/2004	6/26/2004	6/29/2004	6/30/2004	7/1/2004	7/2/2004	7/3/2004	7/6/2004	7/6/2004	7/7/2004	7/9/2004	7/8/2004	7/10/2004	7/13/2004	7/14/2004	7/15/2004	7/16/2004	7/17/2004	7/20/2004

DALLAS CROWN ANALYSIS SUMMARY JANUARY 1, 2004 THRU CURRENT

7722/2004 1979 and Elevent Composite Daily 29 4100 120 410 C 2000 120 C 2000	Date Collected	Account/Sample Collected	Ammonia as Nitrogen	COD	СВОВ	BOD	BODS	TSS	Oil & Grease	Hď	Correspondence to Dallas Crown	Correspondence from Dallas Crown	Citation Issued	Citation Paid
13Plant Efficent Composite Daily 18 1900 120 13Plant Efficent Composite Daily 18 1900 13Plant Efficent Composite Daily 18 1900 13Plant Efficent Composite Daily 18 1900 13Plant Efficent Composite Daily 18 1800 13Plant Efficent Composite Daily 19 1800 1200 13Plant Efficent Composite Daily 10 13Plant Efficent Composite Daily 13Plant Efficent Composite Daily 10 13Plant Efficent Composite Daily 13Plant Efficent Composite Daily 13Plant Efficent Composite Daily 1500 13Plant Efficent Composite Daily 13Plant Efficent Composite	7/21/2004	13/Plant Effluent Composite Daily	32			520		> 46		7.3 @30C				
137Plant Effluent Composite Daily 198 1900 150	7/22/2004	13/Plant Effluent Composite Daily	38			1400		120	40	6.7 @30C				
13Plant Effluent Composite Daily 1500	7/23/2004	13/Plant Effluent Composite Daily	78			920		530 <		7.4 @30C				
13Plant Effluent Composite Daily 18 19 19 19 19 19 19 19	7/24/2004	13/Plant Effluent Composite Daily	26			150		49 <		7.7 @29C				
13Plant Effuent Composite Daily 18 190 1	7/27/2004	13/Plant Effluent Composite Daily	86			19000		470	22	7.5 @28C				
13Plant Effuent Composite Daily 38 380 430 210 2	7/28/2004	13/Plant Effluent Composite Daily	26			21000		180 <		7 9 @30C				
13Plant Effuent Composite Daily 14 260 180 455 180 180 455 180 1	7/29/2004	13/Plant Effluent Composite Daily	36			830		430	1	6.4 @26C				
13/Plant Effluent Composite Daily 14 150	7/30/2004	13/Plant Effluent Composite Daily	18			360		270		6.5 @29C				
13/Plant Effluent Composite Daily 150	7/31/2004	13/Plant Effluent Composite Daily	14			260		180 <	5	7.2 @27C				
13/Plant Effuent Composite Daily 1500	8/3/2004	13/Plant Effluent Composite Daily	40			150		92	100	6.5 @34C				
13Plant Effluent Composite Daily 160 800 1200 (561) 13Plant Effluent Composite Daily 230 800 230 13Plant Effluent Composite Daily 240 950 440 1 13Plant Effluent Composite Daily 61 990 160 430 160 13Plant Effluent Composite Daily 10 2000 83 240 240 160 13Plant Effluent Composite Daily 10 2000 83 240 240 160 13Plant Effluent Composite Daily 30 2600 440 170 140	8/3/2004	13/DC Plant Discharge Grab Monthly				5400		1200	90	6.7 @34C				
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13/Plant Effluent Composite Daily 230 2300 740 1 730 740 1	8/5/2004	13/Plant Effluent Composite Daily	190			0089		930	22	6.6 @32C				
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13/Plant Effluent Composite Daily 110 2000 120 13/Plant Effluent Composite Daily 30 2600 340 240 340 240 340 240 340 240 340 240 340	8/14/2004	13/Plant Effluent Composite Daily	61			066		160	14	6.9 @26C				
13Plant Effluent Composite Daily 30 2000 83 13Plant Effluent Composite Daily 62 990 660 13Plant Effluent Composite Daily 2600 140 140 13Plant Effluent Composite Daily 2100 1400 140 13Plant Effluent Composite Daily 1800 110 110 13Plant Effluent Composite Daily 2000 1100 110 13Plant Effluent Composite Daily 2000 1400 430 13Plant Effluent Composite Daily 2600 2000 930 13Plant Effluent Composite Daily 2600 2000 930 13Plant Effluent Composite Daily 2600 2000 240 13Plant Effluent Composite Daily 820 1200 170 13Plant Effluent Composite Daily 820 2000 240 13Plant Effluent Composite Daily 610 440 87 13Plant Effluent Composite Daily 610 600 600 74 13Plant Effluent Composite Daily 810 660 600 600	8/17/2004	13/Plant Effluent Composite Daily	110			20000		120	16	6.8 @31C				
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13/Plant Effluent Composite Daily 960 600 13/Plant Effluent Composite Daily 390 270 13/Plant Effluent Composite Daily 1500 * 13/Plant Effluent Composite Daily 910 660 3 13/Plant Effluent Composite Daily 810 640 7 13/Plant Effluent Composite Daily 2000 1100 7	9/24/2004	13/Plant Effluent Composite Daily		1400		1200		100						
13/Plant Effluent Composite Daily 390 270 13/Plant Effluent Composite Daily 1500 * 13/Plant Effluent Composite Daily 910 660 3 13/Plant Effluent Composite Daily 810 640 3 13/Plant Effluent Composite Daily 2000 1100 1	9/25/2004	13/Plant Effluent Composite Daily		096		009		74						
13/Plant Effluent Composite Daily 1500 * 13/Plant Effluent Composite Daily 910 660 3 13/Plant Effluent Composite Daily 810 640 1 13/Plant Effluent Composite Daily 2000 1100 1	9/26/2004	13/Plant Effluent Composite Daily		390		270		32						
13/Plant Effluent Composite Daily 910 660 3 13/Plant Effluent Composite Daily 810 640 13/Plant Effluent Composite Daily 2000 1100 1	9/28/2004	13/Plant Effluent Composite Daily		1500		*		82						
13/Plant Effluent Composite Daily 810 640 13/Plant Effluent Composite Daily 2000 1100 1	9/29/2004	13/Plant Effluent Composite Daily		910		099		330						
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